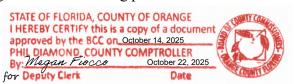
BCC Mtg. Date: October 14, 2025

#### **ORDINANCE 2025-27**

AN ORDINANCE PERTAINING TO ELECTIONS IN ORANGE COUNTY, FLORIDA; IMPLEMENTING AMENDMENTS TO SECTIONS 202, 203, AND 204 OF THE ORANGE COUNTY CHARTER; REAPPORTIONING THE **BOUNDARIES OF THE EXISTING SIX (6) COUNTY** COMMISSION DISTRICTS TO REFLECT AN INCREASE TO EIGHT (8) DISTRICTS, PURSUANT TO THE 2020 FEDERAL CENSUS, ARTICLE VIII, SECTION 1(e) OF THE FLORIDA CONSTITUTION, AND SECTION 202 OF THE **ORANGE COUNTY CHARTER**; **PROVIDING FOR LEGISLATIVE** FOR THE INTENT: **PROVIDING** ADOPTION **OF** A **NEW** REDISTRICTING PLAN: REPEALING ORANGE COUNTY ORDINANCE 2022-06; AMENDING SECTION 2-26 OF THE ORANGE COUNTY CODE: **PROVIDING FOR FINDINGS** OF **FACT: PROVIDING FOR** THE **PUBLICATION OF BOUNDARIES COMMISSION OF** THE COUNTY DISTRICTS AS CHANGED; PROVIDING FOR THE DESCRIPTION OF THE PLAN TO BE ENTERED UPON THE MINUTES; AND PROVIDING FOR CODIFICATION, EFFECTIVE DATES, AND APPLICABILITY.

# BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF ORANGE COUNTY, FLORIDA:

Section 1. Legislative Intent. Article VIII, Section 1(e) of the Florida Constitution provides in pertinent part that "after each decennial census, the board of county commissioners shall divide the county into districts of contiguous territory as nearly equal in population as practicable." In November 2024, Orange County electors approved amendments to Sections 202, 203, and 204 of the Orange County Charter, thereby increasing the number of commission districts from six (6) to eight (8). The Orange County Charter now requires that the Orange County Board of County Commissioners (the "Board") reconfigure its boundaries to incorporate the two (2) additional districts. The intent of this Ordinance is to comply with such requirements, as well as those set forth pursuant to federal jurisprudence, by adopting a final redistricting plan based on the



results of the 2020 U.S. Census. The Board additionally intends to adopt a final mid-decennial redistricting plan that is in accordance with all current applicable federal, state, and local law.

### Section 2. Adoption of Redistricting Plan; Repeal of Previous Ordinance.

A. The Board hereby adopts the final redistricting plan attached hereto as **Exhibit "A"** which implements the amendments to the Orange County Charter approved by the electors and establishes the commission district boundaries for the eight (8) districts in accordance with applicable federal and state law.

B. Orange County Ordinance No. 2022-06 is hereby simultaneously repealed.

Section 3. Supporting Data. Attached hereto and made a part hereof as Exhibit "B" is a summary of the population figures, as determined by the results of the 2020 U.S. Census, for each of Orange County's eight (8) County Commission Districts as changed by this Ordinance. Additional supporting data regarding the revised County Commission Districts as broken down by census block and tract shall be kept and maintained by the Clerk.

Section 4. Amendment to Chapter 2, Article II, Section 2-26. For the purposes of this section, additions are shown by underlines, deletions are shown by strikethroughs, and asterisks (\*\*\*) indicate portions of text, which have not changed. Chapter 2, Article II, Section 2-26 of the Orange County Code is hereby amended to read as follows:

### ARTICLE II BOARD OF COUNTY COMMISSIONERS

\* \* \*

### Sec. 2-26. Districts.

As required by article VIII, Section 1(e) of the Constitution of the State of Florida, Chapter 124, Florida Statutes, and the Orange County Charter, the Board of County Commissioners has enacted

Orange County Ordinance No. 2025-27 2022-06 to adopt a redistricting plan and to establish the boundaries of the eight (8) six (6) commission districts required by the Charter. Ordinance No. 2025-27 2022-06 and its findings of fact, statement of intent, and exhibits, including a description and depiction of the districts and their boundaries, shall remain on file with the Clerk to the Board of County Commissioners and shall be available for public inspection and copying. The districts established by Ordinance No. 2025-27 2022-06 shall govern the qualification and election of County Commissioners in the year 2026 2022 and thereafter.

\* \* \*

**Section 5. Findings of Fact.** In support of the final redistricting plan approved and enacted by way of this Ordinance, the Board hereby adopts the following Findings of Fact:

- A. Article VIII, Section 1(e) of the Florida Constitution and Section 202 of the Orange County Charter each require that the Orange County Board of County Commissioners (the "Board") divide the County into districts of contiguous territory as nearly equal in population as practicable after each decennial census. Pursuant to the amendments to Section 202, 203 and 204 of the Orange County Charter, mid-decennial redistricting was required to reconfigure the existing six (6) district boundaries to reflect an increase to eight (8) commission districts. Such mid-decennial redistricting is also required to comply with federal jurisprudence, specifically the "one person, one vote" principle derived by the U.S. Supreme Court from the Fourteenth Amendment.
- B. The Board recognized the importance of public engagement in its redistricting efforts, and ensured that such redistricting efforts would be conducted in a manner that was as accessible, open, transparent, and fair as possible and practicable.
- C. To that end, on January 28, 2025, the Board adopted Resolution No. 25-M-04, establishing the Mid-Decennial Redistricting Advisory Committee (the "Committee"). Such Committee was comprised of fifteen (15) members of the public and was charged with soliciting

public input and then developing and submitting a non-binding redistricting recommendation to the Board for its consideration and review.

- D. The Committee held nineteen (19) public meetings, six (6) of which were located in each of the pre-existing County Commission Districts, and all of which were publicly advertised and noticed, televised, streamed online live, recorded, and made available for "24/7" viewing on the Committee and County's public websites. Additionally, the opportunity to enter public comments into the Committee's record, either in person or electronically, was provided to members of the public at the beginning of each of the Committee's meetings. The Committee's meeting minutes, all map proposals considered by the Committee, and other documents and resources placed before the Committee for its review were also made publicly available on the Committee's public website.
- E. At its final meeting, the Committee moved to recommend and submit two (2) redistricting proposals, Map 1A and Map 7B, to the Board for its review and consideration. These Committee-recommended redistricting proposals, the Committee's public outreach and community engagement efforts, and the process by which the Committee developed its recommended redistricting proposals, are all further detailed as set forth in the *Committee Findings of Fact*. Such *Committee Findings of Fact* were unanimously approved by the Committee at its final meeting and are hereby attached to this Ordinance as **Exhibit "C"** and expressly incorporated and made a material part of these Findings of Fact.
- F. While the Committee served solely in an advisory capacity, it performed a valuable service to the Board and to all Orange County residents by making the redistricting process accessible, open, transparent, and fair to all members of the public and by developing its recommended redistricting proposals for the Board's review and consideration.

- G. The two (2) Committee-recommended redistricting proposals were presented to the Board during a Work Session at its regularly-scheduled public meeting on September 16, 2025. On October 14, 2025, the Board, in compliance with Section 202 of the Orange County Charter, held a duly advertised public hearing regarding its adoption of its final redistricting plan by way of this Ordinance. On both occasions, all interested persons were given the opportunity to be heard, to comment on the redistricting effort and the Committee's recommended redistricting plans, and to provide any additional input to the Board.
- H. In its development of the final redistricting plan, the Board: carefully reviewed and evaluated the Committee's record as provided on the Committee's public website, including the Committee's two (2) non-binding recommended redistricting proposals; considered additional input provided by members of the public to the Board, as well as input provided by members of the Board in their capacity as the elected representatives of their pre-existing County Commission Districts; and adhered to all applicable legal criteria, including federal equal population law, federal anti-discrimination law, the Voting Rights Act, and state and local contiguity requirements. The Board additionally considered and balanced the following race-neutral traditional redistricting principles: compactness; the preservation of municipal boundaries; the maintaining of communities of interest; the preservation of cores of prior districts; and the consideration of incumbent interests.
- I. The Board, using its discretion as the sole and final authority approving and adopting a new redistricting plan for Orange County's eight (8) County Commission Districts, ultimately approved and adopted Map 7B as the final redistricting plan attached hereto as **Exhibit** "A", and found that such final redistricting plan best served the public interest while still adhering to the above-referenced legal requirements and principles.

- J. The final adopted redistricting plan results in a maximum population deviation of 8.36 percent, which is within the acceptable range permitted under federal and state law for redistricting at the local level. The final adopted map splits only one municipality, the city of Orlando, whose population is too large to be wholly contained within a single district without creating deviations that impermissibly exceed constitutional limits. The Board finds this split is both necessary and reasonable.
- K. The final adopted redistricting plan splits one Census Designated Place ("CDP"), Holden Lakes. The split occurs in an area containing no population, as confirmed by the official census block data. No citizens are affected by this division; therefore, the integrity of the CDP's community is maintained.
- L. Section 204(A) of the Orange County Charter requires the election of county commissioners to occur in staggered terms. Therefore, District 7 shall be subject to an initial abbreviated term of two (2) years to maintain compliance with this requirement.
- **Section 6. Publication and Minutes.** Pursuant to Chapter 124, Florida Statutes, the Board hereby directs the Clerk to:
- A. Publish the adopted redistricting plan, and to cause an accurate description of the boundaries of Orange County's eight (8) County Commission Districts, as changed, to be entered upon the Board's minutes and a certified copy thereof to be published at least once each week for two consecutive weeks in a newspaper published in the county with proof of such publication entered upon the Board's minutes; and
- B. Forthwith furnish the Department of State with a certified copy of the aforementioned minutes, reflecting the description of the boundaries of Orange County's eight (8) County Commission Districts, as changed.

**Section 7.** Codification. Only Section 2-26 of the Orange County Code amended as set forth in Section 4 of this Ordinance shall be codified in the Orange County Code. However, all other sections of this Ordinance shall remain in full force and effect.

**Section 8. Effective Dates and Applicability.** All sections of this Ordinance shall take effect in the manner and at the time provided by general law. The revised boundaries shall govern the qualification and election of County Commissioners in 2026 and thereafter.

APPROVED AND ENACTED ON THIS 14<sup>TH</sup> DAY OF OCTOBER, 2025.



**ORANGE COUNTY, FLORIDA** 

By: Board of County Commissioners

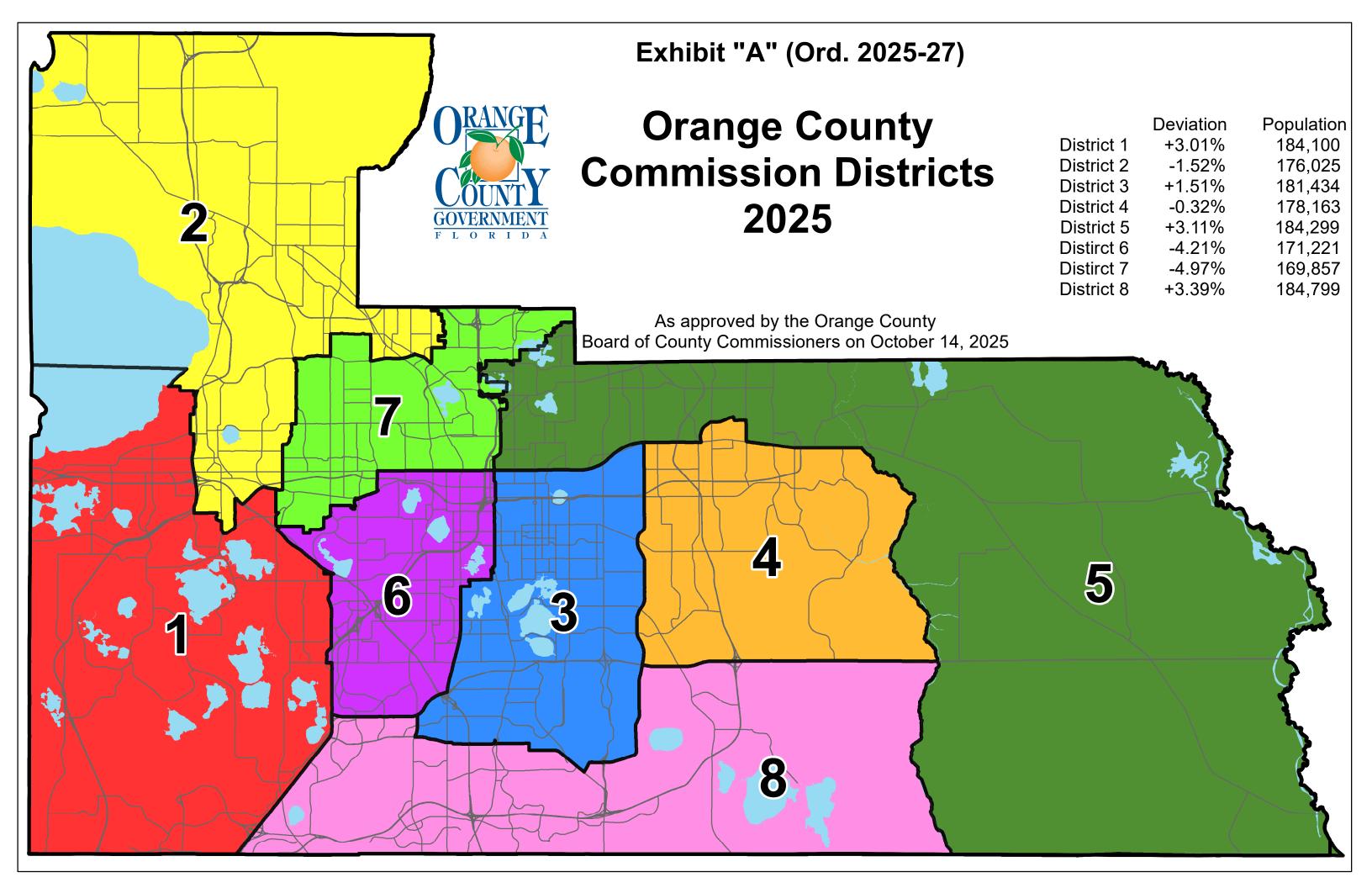
Jerry L. Demings

Orange County Mayor

**ATTEST:** Phil Diamond, CPA, County Comptroller As Clerk of the Board of County Commissioners

By: Yer

Deputy Clerk



N	<b>Junicip</b>	alities & (	Census I	Designated	<b>Places</b>	by Distri	ct
	Cur	rent			Pro	posed	
Alafarra	District	Population	% of Place	Alafarra	District	Population	% of Place
Alafaya	District 4 District 5	81,905 10,547	88.59% 11.41%		District 4	92,452	100.00%
Apopka	District 2	54,873	100.00%		District 2	54,873	100.00%
Azalea Park	District 3	14,141	100.00%		District 3	14,141	100.00%
Bay Hill	District 1	5,021	100.00%		District 1	5,021	100.00%
Bay Lake	District 1	29	100.00%		District 1	29	100.00%
Belle Isle	District 3 District 4	7,029 3	99.96% 0.04%		District 3	7,032	100.00%
Bithlo	District 5	9,848	100.00%	Bithlo	District 5	9,848	100.00%
Christmas	District 5	2,439	100.00%	Christmas	District 5	2,439	100.00%
Clarcona	District 2	3,283	100.00%	Clarcona	District 2	3,283	100.00%
Conway	District 3	13,596	100.00%	Conway	District 3	13,596	100.00%
Doctor Phillips	District 1	12,328	100.00%	Doctor Phillips	District 1	12,328	100.00%
Eatonville	District 2	2,349	100.00%	Eatonville	District 7	2,349	100.00%
Edgewood	District 3	2,685	100.00%		District 3	2,685	100.00%
Fairview Shores	District 2	10,118	94.37%	Fairview Shores	District 7	10,722	100.00%
Four Corners	District 5 District 1	604 1,753	5.63% 100.00%	Four Corners	District 1	1,753	100.00%
Goldenrod	District 1	7,107	100.00%	Goldenrod	District 5	7,107	100.00%
Gotha	District 3	2,217	100.00%	Gotha	District 1	2,217	100.00%
Holden Heights	District 2	0	0.00%		District 2	0	0.00%
Holden Lakes	District 6	3,952	100.00%		District 6	3,952	100.00%
	District 3 District 6	3,665 432	89.46% 10.54%		District 3 District 6	0 4,097	0.00% 100.00%
Horizon West	District 1	58,101	100.00%		District 1	58,101	100.00%
Hunters Creek	District 1	24,433	100.00%		District 8	24,433	100.00%
Lake Buena Vista	District 1	24	100.00%		District 1	24	100.00%
Lake Butler	District 1	18,851	100.00%	Lake Butler Lake Hart	District 1	18,851	100.00%
Lake Hart  Lake Mary Jane	District 4	1,052	100.00%		District 8	1,052	100.00%
Lockhart	District 4	1,790	100.00%		District 8	1,790	100.00%
LOCKHAIT	District 2	14,058	100.00%		District 2	14,058	100.00%
Maitland	District 2	0	0.00%	Maitland	District 7	19,543	100.00%
Meadow Woods	District 5	19,543	100.00%	Meadow Woods			
Oak Ridge	District 4	43,790	100.00%	Oak Ridge	District 8	43,790	100.00%
Oakland	District 6	25,062	100.00%	Oakland	District 6	25,062	100.00%
Ocoee	District 1	3,516	100.00%	Ocoee	District 1	3,516	100.00%
	District 1 District 2	0 47,295	0.00% 100.00%		District 2	47,295	100.00%
Orlando				Orlando			0.2007
	District 1 District 2	1,170 17,540	0.38% 5.70%		District 1 District 3	1,170 94,037	0.38% 30.57%
	District 3	92,045	29.93%		District 4	11,908	3.87%
	District 4	35,993	11.70%		District 5	20,441	6.65%
	District 5 District 6	49,983 110,842	16.25% 36.04%		District 6 District 7	110,287 38,115	35.86% 12.39%
Orlovista	היאווונו מ	110,042	30.04%	Orlovista	District 8	31,615	10.28%
Paradise Heights	District 6	6,806	100.00%		District 7	6,806	100.00%
	District 2	1,260	100.00%		District 2	1,260	100.00%
Pine Castle				Pine Castle			

2,758

100.00%

Zellwood

District 2

#### **Municipalities & Census Designated Places by District** Current **Proposed** % of Place District **Population** District **Population % of Place** District 3 11,122 100.00% District 3 11,122 100.00% Pine Hills Pine Hills District 2 26,293 39.77% District 7 66,111 100.00% District 6 39,818 60.23% Rio Pinar Rio Pinar 5,409 100.00% District 4 100.00% District 3 5,409 Sky Lake Sky Lake District 3 7,226 100.00% District 3 7,226 100.00% South Apopka South Apopka District 2 6,803 100.00% District 2 6,803 100.00% Southchase Southchase District 4 16,276 100.00% District 8 16,276 100.00% Taft Taft District 4 2,221 100.00% District 3 2,221 100.00% Tangelo Park Tangelo Park District 6 2,459 100.00% District 6 2,459 100.00% Tangerine Tangerine 3,237 District 2 100.00% District 2 3,237 100.00% Tildenville Tildenville District 1 475 100.00% District 1 475 100.00% Union Park Union Park District 4 6,859 62.62% District 4 10,452 100.00% District 5 34.38% University University District 5 45,284 100.00% District 5 45,284 100.00% Wedgefield Wedgefield District 5 8,017 100.00% District 5 8,017 100.00% Williamsburg Williamsburg 7,908 100.00% District 8 100.00% District 1 7,908 Windermere Windermere 100.00% District 1 3,030 District 1 3,030 100.00% Winter Garden Winter Garden 100.00% District 1 46,964 District 1 46,964 100.00% District 2 0 0.00% Winter Park Winter Park District 2 0.07% District 5 29,774 99.93% 21 29,774 District 5 99.93% 0.07% District 7 21

Zellwood

District 2

100.00%

2,758

			District	Population	% Deviation	White	Black	Am Indian	Asian	Hawaiian	Other	2+ Races	Hispanic
			1	237,173	-0.48%	55.81%	7.23%	0.29%	8.73%	0.12%	8.74%	19.08%	25.22%
			2	238,764	0.19%	40.13%	31.89%	0.52%	3.67%	0.07%	10.00%	13.71%	24.91%
		E.	3	238,152	-0.07%	44.61%	10.00%	0.63%	3.72%	0.10%	18.39%	22.55%	49.75%
	<b>—</b>	Total	4	236,798	-0.64%	39.68%	10.81%	0.41%	7.29%	0.12%	15.70%	25.98%	47.67%
	Z		5	240,584	0.95%	62.78%	8.93%	0.36%	5.94%	0.09%	7.16%	14.76%	23.79%
	Æ		6	238,437	0.05%	21.13%	47.33%	0.45%	3.55%	0.09%	12.20%	15.25%	27.32%
	CURRENT	d)	1	181,034	-0.48%	57.64%	7.17%	0.29%	8.79%	0.12%	8.49%	17.50%	24.20%
	15	Voting Age	2	182,113	0.19%	43.09%	30.23%	0.52%	3.93%	0.07%	9.39%	12.76%	23.08%
	J	. £	3	189,503	-0.07%	46.63%	9.51%	0.64%	3.86%	0.10%	17.58%	21.69%	47.39%
		.⊑′	4	179,704	-0.64%	40.53%	10.72%	0.43%	7.53%	0.15%	15.51%	25.13%	46.57%
照		ot o	5	201,946	0.95%	64.46%	8.60%	0.35%	6.00%	0.08%	6.93%	13.58%	22.41%
PERCENTAGE		>	6	181,498	0.05%	23.28%	45.00%	0.47%	3.96%	0.10%	12.12%	15.08%	26.86%
15			1	184,110	3.01%	54.85%	7.24%	0.13%	8.79%	0.07%	1.43%	7.31%	20.17%
18			2	176,025	-1.52%	40.63%	22.32%	0.20%	3.85%	0.06%	1.01%	4.36%	27.58%
18		<b>Total</b>	3	181,434	1.51%	37.99%	8.23%	0.15%	2.96%	0.07%	0.71%	3.13%	46.76%
l g		2	4	178,163	-0.32%	32.90%	9.90%	0.14%	6.61%	0.08%	0.87%	3.65%	45.85%
	_		5	184,275	3.11%	54.49%	8.34%	0.15%	5.93%	0.07%	0.77%	4.41%	25.84%
	₽		6	171,221	-4.21%	17.93%	40.74%	0.15%	3.38%	0.08%	1.63%	5.58%	30.51%
	SE		7	169,881	-4.97%	27.98%	46.30%	0.20%	3.52%	0.05%	1.33%	3.82%	16.81%
	PROPOSED		8	184,799	3.39%	28.50%	7.94%	0.12%	7.61%	0.15%	1.24%	4.44%	50.00%
	<u></u>		1	138,172	3.01%	57.25%	7.26%	0.13%	8.94%	0.07%	1.30%	6.09%	18.97%
	$\sim$	a)	2	134,666	-1.52%	44.17%	21.39%	0.21%	4.07%	0.06%	0.91%	3.84%	25.34%
	<b>P</b>	γg	3	145,578	1.51%	41.22%	7.84%	0.15%	3.12%	0.07%	0.60%	2.81%	44.20%
		9	4	138,561	-0.32%	34.82%	9.96%	0.14%	6.78%	0.08%	0.76%	3.06%	44.40%
		Ξ	5	154,771	3.11%	56.65%	8.23%	0.15%	6.02%	0.07%	0.74%	3.87%	24.26%
		Voting Age	6	132,729	-4.21%	20.43%	38.77%	0.16%	3.74%	0.09%	1.58%	5.39%	29.85%
			7	130,167	-4.97%	31.30%	43.44%	0.21%	3.93%	0.06%	1.38%	3.54%	16.14%
			8	141,154	3.39%	30.07%	7.95%	0.13%	7.84%	0.17%	1.10%	3.86%	48.88%
						F	Maximun Relative Mear	n Deviation: n Deviation:					
							T					T	
			1	237,173	-0.48%	132,376	17,138	681	20,703	288	20,733	45,254	59,817
	<b>T</b> Total	_	2	238,764	0.19%	95,809	76,149	1,238	8,769	172	23,881	32,746	59,471
		3	238,152	-0.07%	106,240	23,814	1,504	8,860	239	43,797	53,698	118,469	
	📛	$\vdash$	4	236,798	-0.64%	93,965	25,602	977	17,263	292	37,177	61,522	112,893
	CURRENT		5	240,584	0.95%	151,028	21,480	866	14,281	205	17,217	35,507	57,225
	$\blacksquare$		6	238,437	0.05%	50,371	112,844	1,062	8,472	221	29,099	36,368	65,150
	~	<u>e</u>	1	181,034	-0.48%	104,356	12,974	533	15,906	213	15,374	31,678	43,816
	⊃	ng Age	2	182,113	0.19%	78,475	55,054	955	7,161	136	17,094	23,238	42,034
	<b>U</b>	g	3	189,503	-0.07%	88,360	18,021	1,214	7,308	181	33,316	41,103	89,807
	1		4	179 704	-0.64%	72 841	19 260	771	13 526	265	27 874	45 167	83 684

			1	237,173	-0.48%	132,376	17,138	681	20,703	288	20,733	45,254	59,817
			2	238,764	0.19%	95,809	76,149	1,238	8,769	172	23,881	32,746	59,471
		Total	3	238,152	-0.07%	106,240	23,814	1,504	8,860	239	43,797	53,698	118,469
	⊢	2	4	236,798	-0.64%	93,965	25,602	977	17,263	292	37,177	61,522	112,893
	Z		5	240,584	0.95%	151,028	21,480	866	14,281	205	17,217	35,507	57,225
	2		6	238,437	0.05%	50,371	112,844	1,062	8,472	221	29,099	36,368	65,150
	CURRE	е	1	181,034	-0.48%	104,356	12,974	533	15,906	213	15,374	31,678	43,816
		Ag	2	182,113	0.19%	78,475	55,054	955	7,161	136	17,094	23,238	42,034
	U	7	3	189,503	-0.07%	88,360	18,021	1,214	7,308	181	33,316	41,103	89,807
		<u>.</u>	4	179,704	-0.64%	72,841	19,260	771	13,526	265	27,874	45,167	83,684
		Voting	5	201,946	0.95%	130,184	17,373	698	12,107	165	14,000	27,419	45,263
Z		_	6	181,498	0.05%	42,250	81,675	847	7,185	174	21,992	27,375	48,759
POPULATION			1	184,110	3.01%	100,986	13,321	243	16,188	135	2,640	13,461	37,136
<b>I 4</b>			2	176,025	-1.52%	71,522	39,291	357	6,773	97	1,770	7,667	48,548
$I \preceq$			3	181,434	1.51%	68,934	14,927	270	5,371	120	1,291	5,682	84,839
占		Fotal	4	178,163	-0.32%	58,608	17,644	243	11,784	135	1,549	6,506	81,694
Ъ		2	5	184,275	3.11%	100,416	15,362	280	10,921	123	1,425	8,131	47,617
			6	171,221	-4.21%	30,699	69,760	254	5,784	142	2,796	9,554	52,232
	S		7	169,881	-4.97%	47,529	78,650	336	5,984	86	2,258	6,487	28,551
	O.		8	184,799	3.39%	52,668	14,669	224	14,065	276	2,286	8,203	92,408
	Ğ.		1	138,172	3.01%	79,099	10,025	179	12,352	100	1,799	8,410	26,208
	$\sim$	a	2	134,666	-1.52%	59,480	28,811	289	5,483	77	1,230	5,173	34,123
	PRO	Age	3	145,578	1.51%	60,011	11,407	216	4,539	100	867	4,098	64,340
			4	138,561	-0.32%	48,249	13,799	189	9,398	115	1,054	4,240	61,517
		Ë.	5	154,771	3.11%	87,683	12,743	233	9,321	101	1,153	5,986	37,551
		Voting	6	132,729	-4.21%	27,117	51,453	211	4,960	116	2,099	7,155	39,618
		_	7	130,167	-4.97%	40,741	56,544	268	5,122	76	1,795	4,614	21,007
			8	141,154	3.39%	42,441	11,227	184	11,070	240	1,548	5,445	68,999

### Exhibit "C" (Ord. 2025-27)

# ORANGE COUNTY MID-DECENNIAL REDISTRICTING ADVISORY COMMITTEE 2025

### FINDINGS OF FACT

- During the November 2024 general election, the voters of Orange County approved an amendment to the County charter increasing the number of County Commission districts from six to eight, each representing a single-member district.
- 2. On January 28, 2025, the Orange County Board of County Commissioners (the "Board") adopted Resolution No. 25-M-04<sup>1</sup> (the "Establishing Resolution") that created the Mid-Decennial Redistricting Advisory Committee (the "Committee") to develop a recommendation for reconfiguring the County Commission districts and to solicit public comment. The Establishing Resolution set forth certain requirements for the Committee's recommendation, and the Committee was charged with developing its redistricting recommendation for presentation to the Board no later than September 15, 2025. The Committee was established to serve in an advisory capacity only, and so its redistricting recommendation would not be binding on the Board.
- 3. Pursuant to the Establishing Resolution, the Committee was comprised of fifteen (15) members. Each County Commissioner on the Board nominated two (2) members to the Committee. The Mayor nominated three (3) members to the Committee, two (2) of which served as the Committee's Co-Chairs. All nominations to the Committee were unanimously approved by the Board when it adopted the Establishing Resolution.
- 4. The members of the Committee were residents and electors of Orange County, Florida, and

<sup>&</sup>lt;sup>1</sup> On Tuesday, June 17, 2025, the Establishing Resolution was amended by the Board of County Commissioners to increase the permitted number of Member absences from three (3) to five (5).

are named in Table 1 below.

Table 1. Board Appointments			
Nominating Individual	Nominee Name		
	Tico Perez, Co-Chair		
Orange County Mayor	Camille Evans, Co-Chair		
	Coy Jones		
	Erica Jackson		
District 1 Commissioner	Bobby Olszewski		
	Joe Kilsheimer		
District 2 Commissioner	Angel de la Portilla		
Division 2 Commission on	Mark Arias		
District 3 Commissioner	Thomas Callan		
District 4 Commissioner	Rishi Bagga		
District 4 Commissioner	David Washington		
District 5 Commissioner	Gordon Spears		
District 5 Commissioner	James Auffant		
District 6 Commissioner	Alejandro Pezzini		
District o Commissioner	Jason Henry		

- 5. Pursuant to the Establishing Resolution, the Committee unanimously adopted its "Rules of Procedure" at its first meeting on Thursday, March 6, 2025.
- 6. The Orange County Attorney's Office, the countywide Geographic Information Systems Section of the Orange County Planning, Environmental, and Development Services Department ("Countywide GIS Section"), the Orange County Community and Family Services Department, the Supervisor of Elections Office, and the Orange County Comptroller's Office each provided staff support to the Committee. Also, pursuant to the Establishing Resolution, the County retained a consultant, Arcbridge Consulting & Training, Inc. ("Consultant") to assist with data collection, analysis, mapping, and reporting. Additional support and assistance in promoting the Committee's activities were

provided by other Orange County divisions, including the offices of Public Relations and Orange TV of the Orange County Communications Division, as well as the Orange County Information Systems & Services Division.

7. The Committee held nineteen (19) public meetings beginning on Thursday, March 6, 2025, and ending on Thursday, September 3, 2025. These meetings included six (6) community meetings, each located in one of the pre-existing County Commission Districts. The location and date of each of the community meetings are shown in **Table 2** below.

Table 2. Community Meetings				
<b>Community Meeting Date</b>	Location			
Thursday, March 27, 2025 (District 6)	Orange County Multi-Cultural Center 7149 W. Colonial Drive Orlando, FL 32818			
Wednesday, April 2, 2025 (District 2)	John Bridges Community Center 445 W. 13th Street Apopka, FL 32703			
Thursday, April 10, 2025 (District 4)	Meadow Woods Recreation Center 1751 Rhode Island Woods Circle Orlando, FL 32824			
Tuesday, April 15, 2025 (District 5)	Goldenrod Recreation Center 4863 N. Goldenrod Road Winter Park, FL 32792			
Wednesday, April 23, 2025 (District 1)	West Orange Recreation Center 309 SW Crown Point Road Winter Garden, FL 34787			
Wednesday, April 30, 2025 (District 3)	South Econ Recreation Center 3850 S. Econlockhatchee Trail Orlando, FL 32829			

8. Each of the Committee's meetings were publicly noticed and advertised by the County in various print, radio and online news sources, including the Orlando Sentinel, The Florida Sun, The Apopka Chief, La Prensa, The Orlando Times, West Orange Observer, Lake

- Nona-hood News, Midtown Press, Horizon West Happenings, The Community Paper, Radio Tropical and La Vox.
- The County additionally promoted Committee meetings and the County redistricting effort 9. to the followers of its social media accounts, including on Facebook, X, Instagram, LinkedIn, and Nextdoor. The Committee's meeting dates were also promoted by the Mayor and Commissioners' social media accounts, as well as in their respective newsletters.
- Media alerts were released on a weekly basis to more than five-hundred (500) local 10. contacts, which included the County's major media outlets (WESH, WFTV, WKMG, WOFL, Spectrum News 13, Telemundo, Univision, Orlando Sentinel, community news organizations and community partners and Orange County senior staff.
- A web page, www.ocfl.net/redistricting, was developed to provide the public with updates 11. on the Committee's progress. An e-mail address, redistricting@ocfl.net, established to provide the public with a means to ask questions and to provide additional input. The agendas and minutes for each meeting, all presentation handouts, memorandums, legal review, redistricting resources and aides were posted and made publicly available through a link to a Box folder on the Committee's webpage. The Consultant also maintained a webpage, https://ocflmapping2025.net/, for the Committee that included all map proposals considered by the Committee and their technical review reports. This webpage was accessible through a link from the Committee's webpage.
- All Committee meetings were open to the public. A printed agenda was made available to 12. the public at every Committee meeting. At each meeting, members of the public were encouraged to participate in public comment. Additionally, members of the public who were unable to be physically present at a Committee meeting were encouraged to submit

electronic public comments. The name of the author of each electronic public comment received was read into the record at the relevant Committee meeting. A copy of the full content of each electronic public comment was saved and incorporated into the record by the Clerk. The Committee received a total of three-hundred and forty-two (342) public comments into its record. Out of the three-hundred and thirty-one public comments, fiftyfour (54) were submitted electronically.

- All Committee meetings were recorded and summarized by the taking of minutes by the 13. Orange County Comptroller's Office. Each meeting was transmitted live on the Orange TV government access channel, the Orange TV YouTube channel, and County's Facebook page. The meetings were each additionally rebroadcast at least once on the Orange TV government access channel and recordings of the meetings were made available for viewing online on the County's meeting web page, www.ocfl.net/meetings, on the County's Vimeo account, and on the Committee's web page.
- Representatives of the Orange County Attorney's Office, the Orange County Comptroller's 14. Office, the Countywide GIS Section, and the Orange County Community and Family Services Department attended each meeting to assist the Committee and to respond to questions raised by Committee members and members of the public.
- Members of the Committee and members of the public were provided access to a free 15. online mapping web application that could be used to design and develop map proposals. A link to the web application was placed on the Consultant's mapping webpage, https://ocflmapping2025.net/. At the Wednesday, March 12, 2025, Committee meeting, the Countywide GIS Section and the GIS Section of the Office of the Supervisor of Elections both gave respective presentations regarding the mapping process, as well as precinct

- mapping and planning.
- 16. The Consultant and Countywide GIS Section provided two public training sessions in the use of the free online mapping web application. The training sessions occurred on Tuesday, March 25, 2025 and Wednesday, March 26, 2025 on the second floor of the County Administration Center from 2pm to 8pm and made its staff members available to the Committee and members of the public for additional technical and map design assistance throughout the Committee's process.
- The Committee relied on the 2020 Census information provided by the U.S. Census Bureau and designed districts based on the population totals as determined by the 2020 Census results. The Committee used the 2020 Census data based on the recommendation of the County Attorney's Office that the 2020 Census results were the most reliable and legally defensible way to meet the federal equal population law's "one person, one vote" principle.
- 18. The Committee used the Census numbers at the direction of the Countywide GIS Section, as the Countywide GIS Section advised that the use of the Census blocks when drawing districts was the most reliable way to calculate the population of such districts.
- 19. Additional reference data was provided to the Committee by the Countywide GIS Section as requested. This data included American Community Survey (ACS), building permit locations, congressional districts, high school attendance boundaries, joint planning areas, the Long-Range Transportation Plan, preservation districts, rural settlements, and Vision 2050 land use planning sectors.
- 20. The *Rules of Procedure* provided a process for members of the Committee and members of the public to create map proposals for consideration by the Committee. For a map proposal created by a member of the public to be considered by the Committee, such

member of the public had to have their map proposal sponsored by a member of the Committee. In accordance with its adopted *Rules of Procedure*, the deadline for submission of map proposals was July 3, 2025.

- 21. On Wednesday, July 3, 2025, the Committee Co-Chairs met at a Sunshine-compliant meeting and developed a procedure for Sponsored Map Amendments. This procedure was memorialized via memorandum to the Committee on July 18, 2025.
- 22. Twenty-eight (28) map proposals and seven (7) amended map proposals were submitted for consideration by the Committee, for a total of thirty-five (35) proposals. Out of the twenty-eight (28) submitted proposals, ten (10) were created by Committee members and eighteen (18) were created by members of the public and sponsored by a member of the Committee. Out of the seven (7) amended maps, three (3) were amended by Committee members and four (4) were amended by members of the public and sponsored by a member of the Committee. Two (2) of the seven (7) amended map proposals were voluntarily withdrawn and three (3) of the twenty-eight (28) original map proposals were voluntarily withdrawn. Amendments to map proposals were only permitted for any of the seven (7) accepted maps. The thirty-five (35) total map proposals submitted for the Committee's consideration are shown in **Table 3** below in the order in which they were submitted. The presence of an asterisk denotes a proposal that was voluntarily withdrawn.

Table 3. Committee Map Proposals Submitted			
Proposal	Proposer	District	
Arias-1	Mark Arias	3	
Spears-1	Gordon Spears	5	
Spears-2	Gordon Spears	5	
Bagga-1	Rishi Bagga	4	

Table 3. C	Table 3. Committee Map Proposals Submitted					
Proposal	Proposer	District				
Auffant-1	James Auffant	5				
Spears-3	Gordon Spears	5				
Spears-4	Gordon Spears	5				
Kilsheimer-1	Joe Kilsheimer	2				
Washington-	David Washington	4				
Washington-	David Washington	4				
Washington-	David Washington	4				
Bagga-2	Rishi Bagga	4				
Callan-1	Thomas Callan	3				
Callan-2	Thomas Callan	3				
Kilsheimer- 2*	Joe Kilsheimer	2				
Kilsheimer-3	Joe Kilsheimer	2				
Henry-1	Jason Henry	6				
de la Portilla-	Angel de la Portilla	2				
Kilsheimer-4	Joe Kilsheimer	2				
Auffant-2	James Auffant	5				
Kilsheimer-5	Joe Kilsheimer	2				
Kilsheimer-6	Joe Kilsheimer	2				
Spears-5	Gordon Spears	5				
Jackson-1*	Erica Jackson	1				
Spears-6	Gordon Spears	5				
Spears-7*	Gordon Spears	5				
Henry-2	Jason Henry	6				
Map 6A*	James Auffant	5				
Map 7A	Rishi Bagga	4				
Map 3A	Rishi Bagga	4				
Мар 6В	James Auffant	5				

Table 3. Committee Map Proposals Submitted				
Proposal	Proposer	District		
Map 1A*	James Auffant	5		
Map 2A	David Washington	4		
Map 5A	Jason Henry	6		

- The Committee evaluated and considered all of the above-referenced map proposals, 23. except for the five (5) proposals that were voluntarily withdrawn by the proposer.
- In its evaluation of each map proposal, the Committee reviewed a data analysis package 24. generated by the Consultant and a legal analysis drafted by the Orange County Attorney's Office.
- In its evaluation and consideration of each map proposal, the Committee considered the 25. direction provided to it in the Establishing Resolution and in a presentation entitled "Redistricting 101: Legal Fundamentals for County-Level Redistricting" provided by the Orange County Attorney's Office at the Committee's first meeting on Thursday, March 6, 2025.
- Those above-referenced redistricting directives and legal principles included complying 26. with federal anti-discrimination law and any other applicable federal, state, or local redistricting law, as well as ensuring that the map proposal(s) that the Committee ultimately recommended to the Board depicted:
  - A maximum deviation of less than ten percent (10%) to comply with the federal a. "one-person one-vote" equal population principle; and
  - Districts that met the state and local contiguity requirements. b.
- The Committee was additionally charged with considering and balancing the following 27. traditional redistricting principles when making its redistricting race-neutral

recommendation to the Board:

- a. Compactness;
- b. Preservation of municipal boundaries;
- c. Maintaining communities of interest;
- d. Preservation of the core of prior districts; and
- e. Consideration of incumbent interests.
- 28. To provide further guidance, the Orange County Attorney's Office generated a "Redistricting Review Sheet". This document briefly summarized the above-stated legal principles in a two (2) page handout that was first provided to Committee members at the Committee's second meeting on March, 12, 2025, and thereafter set before each Committee member at all subsequent meetings. The legal analysis drafted by the Orange County Attorney's Office followed the same format as listed on this document.
- 29. The Committee also received and considered public comments regarding the map proposals it considered. Such public comments requested that the Committee consider different areas of public concern. These areas of public concern included, but were not limited to: the County's future growth and development patterns; the interests of certain racial and ethnic minority communities; the desire of certain communities of interest to have one or multiple commissioners represent them; the desire of certain communities of interest to remain in their current district and continue to be represented by their current County Commissioner; and the differing needs and interests of the rural communities as compared to the urban communities.
- 30. In its development and review of the various map proposals before it, the Committee to the extent legally permitted and practicable, given applicable redistricting law and its

directive to balance the above-mentioned race-neutral traditional redistricting principles — made an effort to address the areas of concern noted by the public. While race and ethnic origin were discussed by the Committee, they were subordinate to the race-neutral redistricting principles and were not the predominant factors used by the Committee in creating the proposed districts.

- 31. After evaluating and considering all of the original twenty-eight (28) map proposals, the Committee accepted seven (7) for further consideration. Seven (7) amendments were proposed to the accepted maps and two (2) of those amendments were accepted and replaced the original map proposal.
- 32. At its August 28, 2025 meeting, the Committee winnowed the maps remaining before the Committee for consideration. This winnowing process followed the format developed by the Co-Chairs at a Sunshine-compliant meeting held on Tuesday, August 12, 2025, and was further detailed in a memorandum provided by the Committee Co-Chairs to Committee members at the Committee's meeting on Tuesday, August 12, 2025. This memorandum is attached hereto as "Attachment A."
- 33. The Committee Co-Chairs set a goal to provide the Board of County Commissioners with two (2) recommendations.
- 34. At the beginning of the Committee's winnowing process, the seven (7) maps shown in **Table 4** below remained in consideration before the Committee.

Table 4.	Table 4. Proposals Remaining Pre-Winnowing				
Proposal	Proposer	District			
Map 1	James Auffant	5			
Map 2	David Washington	4			
Map 3	Rishi Bagga	4			

Table 4. Proposals Remaining Pre-Winnowing			
Proposal	Proposer	District	
Map 4	Thomas Callan	3	
Map 5	Jason Henry	6	
Map 6B	James Auffant	2	
Map 7A	Rishi Bagga <sup>2</sup>	4	

- 35. After completing the winnowing process, the Committee voted to recommend two map proposals and made slight amendments to both maps. The recommended map proposals are Maps 1A and Maps 7B, and are attached hereto as "Attachment B" and "Attachment C" respectively.
- 36. On Wednesday, September 3, 2025, the Committee held its final meeting and public comment was invited.
- 37. After hearing the public comment and further evaluating, considering, and discussing the recommended proposals, as well as the applicable federal, state, and local law, and the race-neutral traditional redistricting principles, the Committee formally voted to recommend Maps 1A and 7B to the Board of County Commissioners for its review and consideration. The map proposals are attached hereto as "Attachment B" and "Attachment C" respectively.
- 38. At its final meeting on Wednesday, September 3, 2025, meeting, the Committee unanimously adopted its *Committee Findings of Fact*.

<sup>&</sup>lt;sup>2</sup> The original accepted map proposal, Map 7, was sponsored by Member Jason Henry.

By: Camille Evans, Committee Co-Chair

By: Tico Perez, Committee Co-Chair

As adopted by the Committee on September 3, 2025.



### **MEMORANDUM**

**To:** Members, Mid-Decennial Redistricting Advisory Committee 2025

From: Shonda White, Assistant County Attorney SDW

**Date:** August 12, 2025

**Subject:** Procedure for Winnowing of Map Proposals

The purpose of this memorandum is to inform members of the Mid-Decennial Redistricting Advisory Committee 2025 (the "Committee") about the process we will follow when winnowing down the number of remaining map proposals.

As has been discussed, the deadline for submission of amendments to any of the seven (7) maps is 11:59pm on August 12, 2025. Our three remaining meetings will focus on the following objectives:

- (1) Review of all electronic submissions containing proposed amendments to any of the accepted map proposals;
- (2) Real time incorporation of suggested amendments to any of the accepted proposals, including the technical and legal review thereof; and
- (3) Provide the authors and/or sponsors of the accepted maps with another opportunity to present their map to the Committee, for the purpose of aiding members in discussion, debate and the final vote on whether to adopt the proposal as a recommendation.

To meet this goal, the winnowing process will proceed as followed:

**Step 1:** Committee members will be invited to voluntarily withdraw any map proposals that they have personally submitted from consideration.

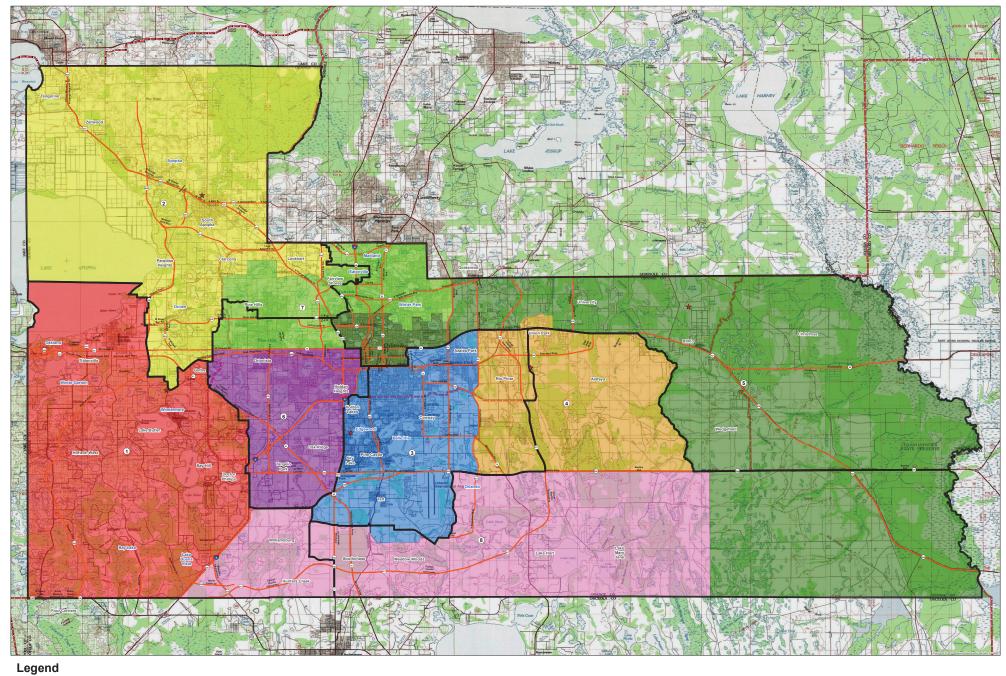
**Step 2:** After any maps have been voluntarily withdrawn, those Committee members who still have maps remaining in consideration will be provided a brief opportunity (5 minutes) to review their map proposals before the Committee once more.

**Step 3:** After the brief review of the remaining map proposals has been completed, we will then entertain motions from the members of the Committee regarding which map proposals they would like to have removed from further consideration.

**Step 4:** If more than two maps remain at this point in the process, the Committee will then vote by ballot. This ballot will list all the map proposals remaining. Members of the Committee will be asked to use the ballot to select the two (2) map proposals that they wish to see moved forward to our final meeting on September 3, 2025. Each completed ballot will be read into the record for transparency purposes.

I hope that this winnowing process will provide clarity and direction as the Committee continues toward meeting its stated goal of making its final redistricting proposal recommendation to the Orange County Board of County Commissioners no later than September 15, 2025. If you have any questions about this process, please do not hesitate to contact me at (407) 836-7320 or <a href="mailto:shonda.white@ocfl.net">shonda.white@ocfl.net</a>.

### Map-1A as Amended on 8-28-25

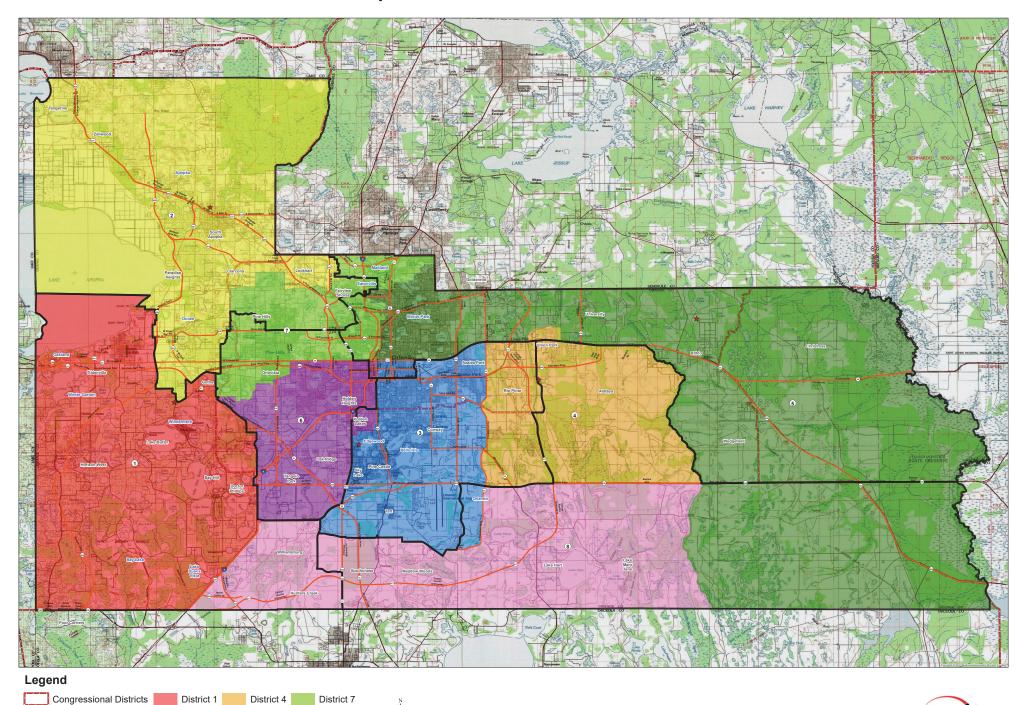






ARCBridge

## Map-7B as Amended on 8-28-25



Current\_Districts

★ County Commissioners

District 2

District 3

District 5

District 6

District 8

Major Roads