

# Grantee: Orange County, FL

## Grant: B-23-UN-12-0003

### April 1, 2024 thru June 30, 2024 Performance Report

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<b>Grant Number:</b> B-23-UN-12-0003	<b>Obligation Date:</b>	<b>Award Date:</b>
<b>Grantee Name:</b> Orange County, FL	<b>Contract End Date:</b> 04/08/2030	<b>Review by HUD:</b> Reviewed and Approved
<b>Grant Award Amount:</b> \$219,712,000.00	<b>Grant Status:</b> Active	<b>QPR Contact:</b> Inalbert Ramos
<b>LOCCS Authorized Amount:</b> \$219,712,000.00	<b>Estimated PI/RL Funds:</b>	
<b>Total Budget:</b> \$219,712,000.00		

### Disasters:

#### Declaration Number

FEMA-4673-FL

Overall	This Report Period	To Date
Total Projected Budget from All Sources	\$15,985,600.00	\$15,985,600.00
Total Budget	\$15,985,600.00	\$15,985,600.00
Total Obligated	\$200,000.00	\$200,000.00
Total Funds Drawdown	\$0.00	\$0.00
Program Funds Drawdown	\$0.00	\$0.00
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$0.00	\$0.00
HUD Identified Most Impacted and Distressed	\$0.00	\$0.00
<b>Other Funds</b>	\$ 0.00	\$ 0.00
Match Funds	\$ 0.00	\$ 0.00
Non-Match Funds	\$ 0.00	\$ 0.00

#### Funds Expended

Overall	This Period	To Date
Orange County Housing and Community Development	\$ 0.00	\$ 0.00



## Progress Toward Required Numeric Targets

Requirement	Target	Projected	Actual
Overall Benefit Percentage	70.00%	.00%	.00%
Overall Benefit Amount	\$142,608,480.00	\$ .00	\$ .00
Limit on Public Services	\$32,956,800.00	\$ .00	\$ .00
Limit on Admin/Planning	\$43,942,400.00	\$15,985,600.00	\$ .00
Limit on Admin	\$10,985,600.00	\$10,985,600.00	\$ .00
Most Impacted and Distressed	\$219,712,000.00	\$15,985,600.00	\$ .00

## Overall Progress Narrative:

This first Quarterly Performance Report (QPR), summarizes the progress of the Orange County CDBG-DR Program to date. The Orange County’s CDBG-DR Action Plan was approved by the Board of County Commissioners on January 9, 2024, and submitted to HUD for approval on January 17, 2024. HUD initially approved the Action Plan on March 5, 2024, with additional modifications to the Plan approved on June 17, 2024. Prior to the acceptance of the CDBG-DR Action Plan, Orange County completed the following steps:

- Prepared and submitted to HUD the Financial Management and Grant Compliance Certifications;
- Conducted community engagement and outreach (13 community meetings, several focus group meetings, resident survey, etc.), as well as data analysis to complete the Unmet Needs Assessment for the Action Plan;
- Prepared the Program Budget based on the data analysis and input from the community residents and stakeholders.

In addition to the community engagement and outreach listed above, Orange County also met with its local jurisdictions, held a workshop and a public hearing in front of the Board of County Commissioners, and conducted outreach through various social media platforms. A summary of the community engagement and outreach can be found on the program website ([www.ocfl.net/CDBG-DR](http://www.ocfl.net/CDBG-DR))

Since the acceptance of the CDBG-DR Action Plan, the County also release a Request for Proposals (RFP) to solicit consultant services to assist with the overall implementation of the CDBG-DR Program, and to oversee the Homeowner Housing Rehabilitation and Reconstruction Program. This RFP is still open until August 6, 2024.

Orange County is currently in the process of preparing for the Request for Applications (RFAs) for two programs – Infrastructure and Capital Projects (to be open to local jurisdictions and County Departments and Divisions), and Planning Studies. For each of these RFAs, the County is working on the following:

- Program policies and procedures;
- RFA applications;
- Evaluation criteria/matrix;
- Program marketing materials; and
- Program outreach.

The County anticipates releasing both RFAs by August-September of 2024.

## Project Summary

Project #, Project Title	This Report	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
1000, Housing	\$0.00	\$108,746,160.00	\$0.00
2000, Infrastructure and Public Facilities	\$0.00	\$59,322,240.00	\$0.00
3000, Mitigation	\$0.00	\$28,658,000.00	\$0.00
4000, Public Services	\$0.00	\$7,000,000.00	\$0.00
5000, Administration	\$0.00	\$10,985,600.00	\$0.00
6000, Planning	\$0.00	\$5,000,000.00	\$0.00
9999, Restricted Balance	\$0.00	\$0.00	\$0.00

## Grantee Program Summary

### Rental Housing Rehabilitation

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 13,000,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 13,000,000.00
B-23-UN-12-0003	\$ 13,000,000.00	\$ 13,000,000.00	\$ 0.00	\$ 0.00	\$ 13,000,000.00	\$ 13,000,000.00

#### Narrative:

The number of reported multifamily rental housing units destroyed by Hurricane Ian is considerably low in comparison to residential units. However, damages to existing affordable rental housing units owned by nonprofit and public housing agencies may have a negative long-term effect on Orange County’s efforts to



preserve affordable housing in our community, as the cost of new rental housing construction is often much higher than rehabilitation cost. Input received from community partners, to include providers of affordable housing and public housing authorities, indicated a significant need to remediate mold and other issues caused by water intrusion during Hurricane Ian, as well as a need for additional disaster mitigation needs. Since the acceptance of the CDBG-DR Action Plan, the County also release a Request for Proposals (RFP) to solicit consultant services to assist with the overall implementation of the CDBG-DR Program, and to oversee the Rental Housing Rehabilitation Program. This RFP is still open until August 6, 2024.

**Homeowner Housing Rehabilitation & Reconstruction**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 35,000,000.00	\$ 35,000,000.00	\$ 0.00	\$ 0.00	\$ 35,000,000.00	\$ 35,000,000.00
B-23-UN-12-0003	\$ 0.00	\$ 35,000,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 35,000,000.00

**Narrative:**

Hurricane Ian caused damage to many residential units in Orange County. The program will rehabilitate homes damaged by Hurricane Ian that are still in need of repairs. The program may include bringing the home up to code compliance, elevation of a structure, and/or incorporation of mitigation measures to protect the home against future storm impacts. CDBG-DR funds will be used to assist income-eligible households who can demonstrate hardship when other resources are no longer feasible or available. Among other requirements, eligible participants must own or have an ownership interest in the home at the time of the disaster, and at the time of application for the program. The structure must have been the applicant’s primary residence at the time of the disaster. The County’s Residential Anti-Displacement Relocation Assistance Plan (RARAP) will specify the level of the assistance for those required to relocate. Assistance for homeowners required to relocate as a result of the scope of the rehabilitation, who would not otherwise be eligible for URA relocation assistance, will be specified in an Optional Relocation Policy that Orange County will develop and adopt prior to the start of the program implementation or as part of the program policies and procedures. Reconstruction or replacement of a unit involves replacing a structure in a substantially similar manner and on the same site, when feasible. The number of dwellings on the property should not increase. Reconstruction of the property is allowable when the cost to rehabilitate the unit and bring it to livable standards in accordance with applicable building codes exceeds 50% of the pre-disaster value of the housing unit. For manufactured, modular or mobile homes, the costs for repairs often exceed the value of the property and may not be feasible or cost reasonable. On a case-by-case basis, manufactured, modular or mobile homes will be evaluated to determine if rehabilitation is cost effective. A unit replacement may be an option, not inclusive of additional requirements imposed by local regulations, mobile home parks, homeowners’ associations, or accessibility issues. As with other home repairs on owner-occupied properties, there must be documentation of a tieback to Hurricane Ian. The unit must be the primary residence of the owner, the applicant must meet LMI income eligibility. Since the acceptance of the CDBG-DR Action Plan, the County released a Request for Proposals (RFP) to solicit consultant services to assist with the overall implementation of the CDBG-DR Program, and to oversee the Homeowner Housing Rehabilitation and Reconstruction Program. This RFP is open until August 6, 2024.

**Other Economic Recovery Related Services**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 500,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 500,000.00
B-23-UN-12-0003	\$ 500,000.00	\$ 500,000.00	\$ 0.00	\$ 0.00	\$ 500,000.00	\$ 500,000.00

**Narrative:**

Other Economic Recovery Related Services will be made available as part of Public Services offered under the CDBG-DR Program. As part of the Unmet Needs Assessment, Orange County identified the need for other economic recovery related services. Nonprofits agencies will be selected to



provide such services through a competitive request for applications process administered by the County.

Orange County staff will oversee the program implementation (RFA process, execution of subrecipient agreements, invoicing, and monitoring).

**Self-sufficiency Services**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 2,000,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 2,000,000.00
B-23-UN-12-0003	\$ 2,000,000.00	\$ 2,000,000.00	\$ 0.00	\$ 0.00	\$ 2,000,000.00	\$ 2,000,000.00

**Narrative:**

Self-sufficiency Services will be made available as part of Public Services offered under the CDBG-DR Program.

As part of the Unmet Needs Assessment, Orange County identified the need for self-sufficiency services. Nonprofits agencies will be selected to provide such services through a competitive request for applications process administered by the County.

Orange County staff will oversee the program implementation (RFA process, execution of subrecipient agreements, invoicing, and monitoring).

**Job Training/Job Placement Services**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 2,000,000.00	\$ 2,000,000.00	\$ 0.00	\$ 0.00	\$ 2,000,000.00	\$ 2,000,000.00
B-23-UN-12-0003	\$ 0.00	\$ 2,000,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 2,000,000.00

**Narrative:**

Job Training/Job Placement Services will be made available as part of Public Services offered under the CDBG-DR Program.

As part of the Unmet Needs Assessment, Orange County identified the need for job training and job placement services. Nonprofits agencies will be selected to provide such services through a competitive request for applications process administered by the County.

Orange County staff will oversee the program implementation (RFA process, execution of subrecipient agreements, invoicing, and monitoring).

**Health Services/Mental Health Services**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 2,500,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 2,500,000.00
B-23-UN-12-0003	\$ 2,500,000.00	\$ 2,500,000.00	\$ 0.00	\$ 0.00	\$ 2,500,000.00	\$ 2,500,000.00

**Narrative:**

Health Services/Mental Health Services will be made available as part of Public Services offered under the CDBG-DR Program.

As part of the Unmet Needs Assessment, Orange County identified the need for health and mental health services. Nonprofits agencies will be selected to provide such services through a competitive request for applications process administered by the County.

Orange County staff will oversee the program implementation (RFA process, execution of subrecipient agreements, invoicing, and monitoring).

**Mitigation Program**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 28,658,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 28,658,000.00
B-23-UN-12-0003	\$ 28,658,000.00	\$ 28,658,000.00	\$ 0.00	\$ 0.00	\$ 28,658,000.00	\$ 28,658,000.00

**Narrative:**

Orange County has received a CDBG-DR mitigation set-aside totaling



\$28,658,000, for Hurricane Ian recovery efforts. The Mitigation Program will ensure that Orange County, as a community, is better equipped to face disaster-type events in the future and to provide long-term sustainability for Orange County residents and neighborhoods. The County will strive to incorporate mitigation measures into all rebuilding activities conducted using CDBG-DR funds. The set-aside must also meet the eligibility for low to moderate-income households or low to moderate-income areas.

Consistent with the mitigation needs assessment, Orange County will undertake mitigation activities to increase resilience to future natural disasters. These activities will be centered on strengthening existing housing and public infrastructure, flood diversion and prevention, efforts to diminish the risk of damage and loss of property, and other improvements, in addition to the proposed housing and infrastructure programs.

Orange County is currently in the process of preparing and is working on the following:

- Program policies and procedures;
- Program marketing materials; and
- Program outreach.

### New Affordable Housing Construction

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 60,596,160.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 60,596,160.00
B-23-UN-12-0003	\$ 60,596,160.00	\$ 60,596,160.00	\$ 0.00	\$ 0.00	\$ 60,596,160.00	\$ 60,596,160.00

**Narrative:**

Hurricane Ian had a very large impact on Orange County’s existing housing stock. This was evident in our unmet needs analysis, as housing was the largest unmet need. Orange County was already in an extremely tight housing market with very low vacancy rates and low inventory of homes for sale. Hurricane Ian exacerbated our already existing housing crisis, particularly as it relates to affordable housing, to include housing for special needs individuals, such as seniors, persons with disabilities and those who are homeless. The New Affordable Housing Construction Program under the CDBG-DR will include the following activities:

- Construction of affordable homeownership and rental housing units targeting workforce segments impacted by Hurricane Ian.
- Housing for vulnerable populations such as seniors, homeless, and individuals at risk of homelessness.
- Expansion of housing for special needs populations, including permanent supportive housing.
- Affordable housing preservation

Orange County is currently in the process of preparing and is working on the following:

- Program policies and procedures;
- Program marketing materials; and
- Program outreach.

### Rental Assistance (Temporary)

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 150,000.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 150,000.00
B-23-UN-12-0003	\$ 150,000.00	\$ 150,000.00	\$ 0.00	\$ 0.00	\$ 150,000.00	\$ 150,000.00

**Narrative:**

Temporary rental assistance may be critical for very low-income households (households at or below 50% AMI) and similar vulnerable households, such as households of persons with disabilities and elderly households, who may risk housing stability during the rehabilitation process. The program may assist clients receiving homeowner rehabilitation or rental housing rehabilitation services with temporary rental assistance to ensure housing stability while their housing is being repaired, replaced, or reconstructed. This program can only assist when other resources, such as FEMA or insurance payments, are no longer available.



CDBG-DR staff will be assessing the need to provide services under this program on a case-by-case basis.

Orange County is currently in the process of preparing and is working on the following:

- Program policies and procedures;
- Program marketing materials; and
- Program outreach.

**Infrastructure and Public Facilities**

Grant	Proposed Budget		Proposed MID Threshold Budget HUD Identified		Proposed MID Threshold Budget Grantee Identified	
	This Period	To Date	This Period	To Date	This Period	To Date
B-23-UN-12-0003	\$ 0.00	\$ 59,322,240.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 59,322,240.00
B-23-UN-12-0003	\$ 59,322,240.00	\$ 59,322,240.00	\$ 0.00	\$ 0.00	\$ 59,322,240.00	\$ 59,322,240.00

**Narrative:**

The infrastructure and public facilities program are the second largest allocation of CDBG-DR funds, \$59,322,240, or 27% of the total allocation based on results from the unmet needs analysis. Additionally, Orange County collected information submitted by the County Departments and local municipalities as it relates to the infrastructure projects needed to address the impacts of Hurricane Ian. Long-term resilience measures and infrastructure improvements are critical to the on-going recovery of Orange County. The program will provide CDBG-DR funds to municipalities and Orange County to carry out eligible projects. Project activities may include, but not be limited to, stormwater and sewer improvements, drinking water infrastructure, emergency shelters, rehabilitation of public facilities, and broadband needs.

The Public Services Program will assist LMI households and communities with essential services to secure economic recovery, housing stability, and resiliency to overcome future disasters. CDBG-DR public services funding will be targeted to support the delivery of essential services to households in areas most impacted by Hurricane Ian. The allocation will be distributed, as needed, to qualified local nonprofit service providers for the following: self-sufficiency services (such as financial literacy, housing search and counseling, and legal services), health and mental health services, job training and placement, and other economic recovery related services such as disaster planning tools for small businesses in disaster prone areas.

Orange County is currently in the process of preparing for the Request for Applications (RFAs) for two programs – Infrastructure and Capital Projects (to be open to local jurisdictions and County Departments and Divisions), and Planning Studies. For each of these RFAs, the County is working on the following:

- Program policies and procedures;
- RFA applications;
- Evaluation criteria/matrix;
- Program marketing materials; and
- Program outreach.

The County anticipates releasing both RFAs by September of 2024.

**Activities**

**Project # / 5000 / Administration**



# Grantee Activity Number: A01-5920-8712-ADMIN

## Activity Title: Administration CDBG-DR

**Activity Type:**

Administration

**Activity Status:**

Under Way

**Project Number:**

5000

**Project Title:**

Administration

**Projected Start Date:**

04/09/2024

**Projected End Date:**

04/08/2030

**Benefit Type:**

N/A

**Completed Activity Actual End Date:****National Objective:**

N/A

**Responsible Organization:**

Orange County Housing and Community

**Overall****Total Projected Budget from All Sources****Apr 1 thru Jun 30, 2024****To Date**

\$10,985,600.00

\$10,985,600.00

**Total Budget**

\$10,985,600.00

\$10,985,600.00

**Total Obligated**

\$100,000.00

\$100,000.00

**Total Funds Drawdown**

\$0.00

\$0.00

**Program Funds Drawdown**

\$0.00

\$0.00

**Program Income Drawdown**

\$0.00

\$0.00

**Program Income Received**

\$0.00

\$0.00

**Total Funds Expended**

\$0.00

\$0.00

Orange County Housing and Community

\$0.00

\$0.00

**Most Impacted and Distressed Expended**

\$0.00

\$0.00

**Activity Description:**

Necessary costs of planning, implementing, and managing the CDBG-DR recovery programs, including compliance monitoring, performance tracking, management of the DRGR system, fiscal management, and reporting.

**Location Description:**

County-wide

**Activity Progress Narrative:**

During this reporting period, Orange County utilized administrative funding to carry out overall program administration and oversight. Activities associated with draws for this activity include the following types of costs (draws will reflect on next report):

- Accounting and Financial Management
- DRGR Recordkeeping
- Overall Grant Management
- Marketing and Outreach for Action Plan development & amendments
- Monitoring of Programs and subrecipients
- Internal Auditor activities
- Non-specific Legal/accounting/HR/audit
- Personnel/ Human Resources activities
- Staff and contracted services for the above activities



- Action Plan Development
- Unmet Needs Assessment

### **Accomplishments Performance Measures**

**No Accomplishments Performance Measures**

### **Beneficiaries Performance Measures**

**No Beneficiaries Performance Measures found.**

### **Activity Locations**

**No Activity Locations found.**

### **Other Funding Sources**

No Other Funding Sources Found

### **Other Funding Sources Budgeted - Detail**

**No Other Match Funding Sources Found**

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**Activity Supporting Documents:** None

**Project # / 6000 / Planning**





# Grantee Activity Number: P01-5920-8710-PLN

## Activity Title: Planning CDBG-DR

**Activity Type:**

Planning

**Project Number:**

6000

**Projected Start Date:**

04/09/2024

**Benefit Type:**

N/A

**National Objective:**

N/A

**Activity Status:**

Under Way

**Project Title:**

Planning

**Projected End Date:**

04/08/2030

**Completed Activity Actual End Date:****Responsible Organization:**

Orange County Housing and Community

Overall	Apr 1 thru Jun 30, 2024	To Date
<b>Total Projected Budget from All Sources</b>	\$5,000,000.00	\$5,000,000.00
<b>Total Budget</b>	\$5,000,000.00	\$5,000,000.00
<b>Total Obligated</b>	\$100,000.00	\$100,000.00
<b>Total Funds Drawdown</b>	\$0.00	\$0.00
<b>Program Funds Drawdown</b>	\$0.00	\$0.00
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$0.00	\$0.00
Orange County Housing and Community	\$0.00	\$0.00
<b>Most Impacted and Distressed Expended</b>	\$0.00	\$0.00

**Activity Description:**

This funding will be available to Orange County Departments and Divisions, as well as municipal governments, to fund studies, analysis and additional planning efforts that may result in the establishment of additional recovery and resiliency priorities and activities or support the design and implementation of the currently described CDBG-DR programs. Planning funds can also be used to cover expenses associated with development of/updates to the Unmet Needs Assessment of the CDBG-DR Action Plan.

**Location Description:**

County-wide

**Activity Progress Narrative:**

A total of \$5,000,000 (2.3%) will be used for planning activities. This funding will be available to Orange County Departments and Divisions, as well as municipal governments, to fund studies, analysis and additional planning efforts that may result in the establishment of additional recovery and resiliency priorities and activities or support the design and implementation of the currently described CDBG-DR programs. Planning funds can also be used to cover expenses associated with development/updates to the Unmet Needs Assessment portion of the CDBG-DR Action Plan.

Orange County is currently in the process of preparing the following:

- Program policies and procedures;
- Program marketing materials; and
- Program outreach.



## Accomplishments Performance Measures

No Accomplishments Performance Measures

## Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

## Activity Locations

No Activity Locations found.

## Other Funding Sources

No Other Funding Sources Found

## Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

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**Activity Supporting Documents:** None